

## Message Text

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PAGE 01 STATE 067875

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ORIGIN IO-14

INFO OCT-01 EUR-25 ISO-00 SIL-01 LAB-06 COME-00 SS-20 SP-03

NSC-07 L-03 CIAE-00 INR-10 NSAE-00 PA-04 RSC-01

USIA-15 PRS-01 SSO-00 NSCE-00 INRE-00 /111 R

DRAFTED BY IO/LABW;RCHEATER;RCH

APPROVED BY IO;RDMOREY

S/IL;DGOOD

LABOR:EBPERSONS

COMMERCE:ARDELONG (SUBSTANCE)

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O P 041503Z APR 74

FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

INFO AMEMBASSY PARIS PRIORITY

UNCLAS STATE 067875

E.O. 11652 NA

TAGS: ILO, AORG

SUBJECT: ILO-NEW DIRECTIONS ITEM FOR GENEVA GROUP

REF: GENEVA 2061

1. IN THE DEPARTMENT'S FURTHER CONSIDERATION OF NEW DIRECTIONS ITEM, CONCERN HAS BEEN EXPRESSED THAT WE MAY HAVE OVEREMPHASIZED ASPECT OF STUDYING AND MAKING VALUE JUDGMENTS OF PRESENT PROGRAMS. THE REAL OBJECT OF OUR INITIATIVE WAS TO SUGGEST A PROCEDURE THROUGH WHICH IT WOULD BE POSSIBLE TO IDENTIFY ANY NEW OR EXPANDED ACTIVITIES (I.E., "NEW DIRECTIONS") THAT GENEVA GROUP MEMBERS COULD AGREE IT WOULD BE DESIRABLE FOR THE ILO TO UNDERTAKE OVER THE NEXT TEN YEARS.

2. MISSION SHOULD MAKE CLEAR TO GENEVA GROUP THAT OUR CONCERN IS TO LOOK AHEAD AND CONSIDER AREAS IN WHICH THE GENEVA GROUP BELIEVES IT WOULD BE IMPORTANT FOR THE ILO TO  
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PAGE 02 STATE 067875

ATTACK PROBLEMS OF CONCERN TO THE GENEVA GROUP MEMBERS IN

THE COMING DECADE.

3. THE AREAS SUGGESTED BY THE UNITED STATES AT OUR LAST MEETING WERE THOSE IN WHICH IT SEEMS LIKELY THAT NEW OR EXPANDED ILO ACTIVITIES MIGHT ARISE IN THE FUTURE. THERE MAY BE OTHER AREAS THAT ARE APPARENT TO GOVERNMENTS, AND WHICH HAVE NOT YET BEEN PROPOSES.

4. WE RECOGNIZE THAT TO PURSUE CRITICAL STUDIES AND ANALYSES OF ONGOING PROGRAMS IN EACH OF THE 12 SUGGESTED AREAS MIGHT BE A LABORIOUS WAY OF UNCOVERING NEW OR EXPANDED ACTIVITIES WHICH MIGHT FORM THE "NEW DIRECTIONS"; WOULD PERHPS UNNECESSARILY OVERLAP IN-DEPTH STUDIES ALREADY COMPLETED AND CONSIDERED BY THE GOVERNING BODY AND ITS WORKING PARTIES, AND, COMING AT THE BEGINNING OF BLANCHARD'S ADMINISTRATION, COULD GIVE THE APPEARANCE OF DENYING HIM THE OPPORTUNITY OF DEVELOPING AND TRYING TO CARRY OUT HIS STATED INTENTIONS OF CORRECTING AS MANY OF THE ORGANIZATION'S DEFECTS AS HIS RESOURCES WILL PERMIT.

5. AT THE APRIL 5 MEETING OF THE ILO GENEVA GROUP (UNLESS IT CAN BE POSTPONED UNTIL THE FOLLOWING WEEK TO PERMIT BETTER PREPARATION)THE MISSION SHOULD INFORM THE GENEVA GROUP OF THE FURTHER UNITED STATES CONSIDERATION. THOSE GENEVA GROUP MEMBERS WHO HAVE ALREADY SELECTED AN AREA COULD DETERMINE WHETHER, WITHIN THAT AREA, THERE ARE ANY NEW OR EXPANDED ILO ACTIVITIES THEY WOULD WISH TO SUGGEST. ON THE OTHER HAND, THE MAJORITY MIGHT WISH TO ABANDON THE SINGLE AREA PER GOVERNMENT APPROACH, AND PREFER TO CONSIDER SUGGESTING NEW OR EXPANDED ILO ACTIVITIES OF PARTICULAR INTEREST TO THEM, REGARDLESS OF PROGRAM AREA.

6. IT WOULD BE DESIRABLE BEFORE DECIDING TO UNDERTAKE ANY ANALYSIS IN DEPTH OF POSSIBLE FUTURE NEW OR EXPANDED ILO ACTIVITIES TO REVIEW THE SUGGESTIONS THAT THE GENEVA GROUP MEMBERS MIGHT HAVE MADE AND DETERMINE WHETHER, AMONG THEM, THERE ARE ANY WHICH THE GROUP AS A WHOLE WOULD AGREE SHOULD BE PURSUED. AT THAT POINT, OF COURSE, IT WOULD BE DESIRABLE TO DEVELOP PROPOSALS IN SOME DEPTH, EITHER BY UNCLASSIFIED

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PAGE 03 STATE 067875

INDIVIDUAL STUDIES OR BY SOME COOPERATIVE METHOD.

7. WE WOULD EXPECT THAT ALL GOVERNMENTS WOULD CONSULT WITH THEIR OWN WORKERS AND EMPLOYERS IN DEVELOPING THEIR SUGGESTIONS, AS WELL AS IN ANY FOLLOW-UP DEVELOPMENT OF PROPOSALS ON ACTIVITIES CONCERNING WHICH THERE IS A REASONABLE CONSENSUS IN THE GROUP. THE WORKERS AND EMPLOYERS, AS WELL AS GOVERNMENTS, ARE CONSUMERS OF THE

ILO'S PRODUCT, AND ARE PARTICIPANTS IN THE ILO'S  
TRIPARTITE MACHINERY, AND THEIR VIEWS ARE INDISPENSABLE.

8. THE UNITED STATES GOVERNMENT IS NOT YET PREPARED TO  
VOLUNTEER FOR A "STUDY" IN ANY OF THE 12 AREAS PREVIOUSLY  
SUGGESTED, AND IN ANY EVENT NOW QUESTIONS THE DESIRABIL-  
ITY OF STUDIES OF CURRENT ILO PROGRAMS. IF THE GROUP

DESIRES TO PROCEED ON THE BASIS OF GOVERNMENTS SELECTING  
PARTICULAR AREAS WITHIN WHICH TO SUGGEST NEW OR  
EXPANDED ILO ACTIVITIES, THE UNITED STATES GOVERNMENT  
WOULD BE PREPARED TO CONSIDER THE ELEVENTH AREA, WOMEN'S  
PROGRAMS. HOWEVER, THE UNITED STATES GOVERNMENT HAS NOT  
YET DISCUSSED ANY OF THIS WITH ITS EMPLOYERS AND WORKERS,  
AND IS NOT IN A POSITION TO COMMIT ITSELF AT THIS TIME.

9. REGARDING PROCEDURE, WE WOULD HOPE THAT THE GENEVA  
GROUP MEMBERS WOULD HAVE SUBMITTED THEIR SUGGESTIONS FOR  
NEW OR EXPANDED ILO ACTIVITIES BY NEXT NOVEMBER'S SESSION  
OF THE GOVERNING BODY. A REVIEW COULD BE HELD AT THAT  
TIME WITH A TARGET OF COMPLETING BY FEBRUARY OR MAY 1975  
THE IN-DEPTH PROPOSALS WITH RESPECT TO THOSE SUGGESTIONS  
AGREED UPON.

10. WE DO NOT INTEND THAT THESE PROPOSALS SHOULD BE  
PRESENTED BY THE GENEVA GROUP TO THE GOVERNING BODY.  
THEY WOULD BE DISCUSSED WITH THE DIRECTOR GENERAL. HE  
THEN COULD INCORPORATE ANY OF THE IDEAS HE WISHED IN THE  
LONG-TERM PLAN. TO THE EXTENT ANY GENEVA GROUP MEMBERS  
WISHED, THEY COULD INTRODUCE ADDITIONAL POINTS AT THE  
FEBRUARY 1976 GOVERNING BODY DISCUSSION OF THE LONG-TERM  
PLAN.

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PAGE 04 STATE 067875

11. IF THE GENEVA GROUP DECIDES TO PROCEED ALONG THESE  
LINES, WE RECOMMEND THAT THE AMBASSADOR AND THE LABOR  
ATTACHE CONSIDER JOINTLY CALLING ON BLANCHARD TO EXPLAIN  
THE PROPOSALS TO HIM. YOU SHOULD ASSURE HIM THAT THE  
UNITED STATES GOVERNMENT HAS NO INTENTION OF TRYING  
TO CIRCUMVENT HIM, THE WORKERS, OR THE EMPLOYERS; AND THAT  
WE ARE NOT SEEKING A REVIEW OF PRESENT PROGRAMS, BUT  
RATHER ARE ATTEMPTING TO IDENTIFY NEW OR EXPANDED  
ACTIVITIES ON WHICH THE ILO WELL MIGHT FOCUS ITS  
ATTENTION IN THE YEARS AHEAD. RUSH

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